

### PLANNING, RESEARCH AND DEVELOPMENT DEPARTMENT

### **MEMORANDUM**

DATE:

May 19, 2004

TO:

The Honorable Mayor and City Council Jim Martinez, Chief Administrative Officer

Patricia D. Adauto, Deputy Chief Administrative Officer

Laura Uribarri, Executive Assistant to the Mayor Adrian Ocequeda, Executive Assistant to the Mayor

FROM:

Kimberly Forsyth, Urban Planner

SUBJECT:

ZON04-00028:Lots 18 - 22, Block 3, and a portion of Kappa Road, Keystone

Business Park

LOCATION:

Adjacent to I-10 at the end of Kappa Road (District 8) REQUEST: Release zoning condition #5 of a contract dated Feb. 17,

1987:

The City Plan Commission (CPC), on May 6, 2004, voted 4-3 to recommend DENIAL of the subject request, dissenting from Staff's recommendation. The applicant is requesting that a contract condition prohibiting residential uses be released to permit an apartment complex on the site. The site is currently vacant and is 16.09 acres in size. The proposed concept plan shows an apartment complex with 320 units (density of 20 units per acre) and an office/clubhouse to be located on the site.

The CPC determined that the release of the zoning condition on the subject property did not protect the best interest, health, safety and welfare of the public in general. The CPC also determined that the proposed apartments were not compatible with adjacent development and that the proposed use was not in accordance with and in furtherance of The Plan for El Paso.

There was **OPPOSITION** to this request.

Attachment: Staff Report

## APPEAL TO THE CITY COUNCIL

CITY OF EL PASO, TEXAS  DEAR MAYOR AND COUNCI				
SCAR WATOR AND COUNC!	L:		-	
After a public hearing held or	n	May	<sup>6</sup> ,20	04 the
City Plan Commission	denied my	request fo	r řeleas	e of
Condition #5 of Contract de				
prohibits residential use o	of the property.			
	3, and a pontion			
Lots 18-22, Block Keystone Business Plat Records, El metes and bounds	Park as filed in Paso County, Texa on attachment	n Vol. 76, us, describe	Pg. 83, d by	
Lots 18-22, Block Keystone Business Plat Records, El	Park as filed in Paso County, Texa on attachment if to review the de	n Vol. 76, us, describe	Pg. 83, d by	
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Lots 18-22, Block Keystone Business Plat Records, El metes and bounds hereby request the City Counc City Plan Commission  TOUT ABOVE I AM ATTACH	Park as filed in Paso County, Texa on attachment  If to review the de AND COUNTY AND COUNTY BE KENSION TO BE KENSION TO BE	Vol. 76, as, describe cision of the consider of the consideration of the consi	Pg. 83, d by  ne MY REC	QUEST
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### **KEYSTONE DAM, LTD.**

6006 N. MESA, SUITE 105 EL PASO, TEXAS 79912

May 12, 2004

Honorable Mayor and City Council City of El Paso 2 Civic Center Playa El Paso, Texas

HAND-DELIVER

Re:

Appeal of City Plan Commission decision declining release of contract condition

### Gentlemen/Ladies:

The reasons that Keystone Dam, Ltd. (Applicant) believes the decision of the city Plan Commission (CPC) (declining release of a contract condition prohibiting residential use of C-4 property) to be in error are as follows:

- 1. The CPC decision is contrary to the unanimous decision and recommendation of the City Development Coordinating Committee, and of the recommendation of the City's professional staff, in favor of releasing the contract condition.
- 2. The CPC decision is contrary to the City's master Plan for this area which calls for residential use of the subject property (notwithstanding its current zoning).
- 3. The CPC decision is tantamount to a finding that it would be preferable to have commercial fueling station, a half-way house, theater, a heavy vehicle and equipment repair facility, a manufacturing plant, a motor carrier terminal or a warehouse (all of which are permitted C-4 uses) adjacent to an established residential area, instead of a apartment complex the impact of which would be far more benign than any of the other listed uses.
- 4. The CPC decision is contrary to the request of the Junior League of El Paso, the Keystone Heritage Foundation, and the Rotary Club of El Paso (who are funding and supervising development of the wetlands and a botanical garden for the City of El Paso) that the

residential restriction be removed to permit construction of apartments.

- 5. The CPC decision disregards the fact that, but for the Applicant's outright donation of the 4 acre archaeological site, and of 15 acres of the wetlands area, these areas would not be available to the public, as they now will be.
- 6. The CPC decision is based on factually incorrect and inflammatory statements made by pseudo-environmentalists regarding the alleged effect of any development of surrounding areas and seeking a purchase of all available land by the City of El Paso.
- 7. The CPC decision will have the effect of contributing to El Paso's urban sprawl by sending another development to the city's outer edges instead of focusing on rejuvenation and development of its core.

We would welcome the opportunity to answer any questions which you may have about these points and again request that you reverse the decision of the City Plan Commission. Thank you for your attention to this matter.

Chris A. Cummings, President KEYSTONE DAM, LTD

By: CIC, Limited, its General Partner

By Orion Nova Corporation
Its General Partner

By:

Chris A. Cummings, President

### STAFF REPORT

Zoning Condition

Amendment/Release:

ZON04-00028

Property Owner/Applicant(s):

Keystone Dam, Ltd.

Representative:

Paul Sergent, Jr. / Sergent Law Firm, P.C.

Legal Description:

Lots 18 - 22, Block 3, and a portion of Kappa Road,

Keystone Business Park

Location:

Adjacent to I-10 at end of Kappa Road

Representative District:

#8

Area:

16.09 Acres

Present Zoning:

C-4/sc (Commercial/special contract)

Present Use:

vacant

Proposed Request:

Release Condition #5 of contract dated Feb. 17, 1987

prohibiting residential uses.

Proposed Use:

Apartments

Surrounding Land Uses:

North -

R-4 (Residential) / Keystone Dam & I-10

South -

R-5 (Residential) / single family residential

East -

I-10

West-

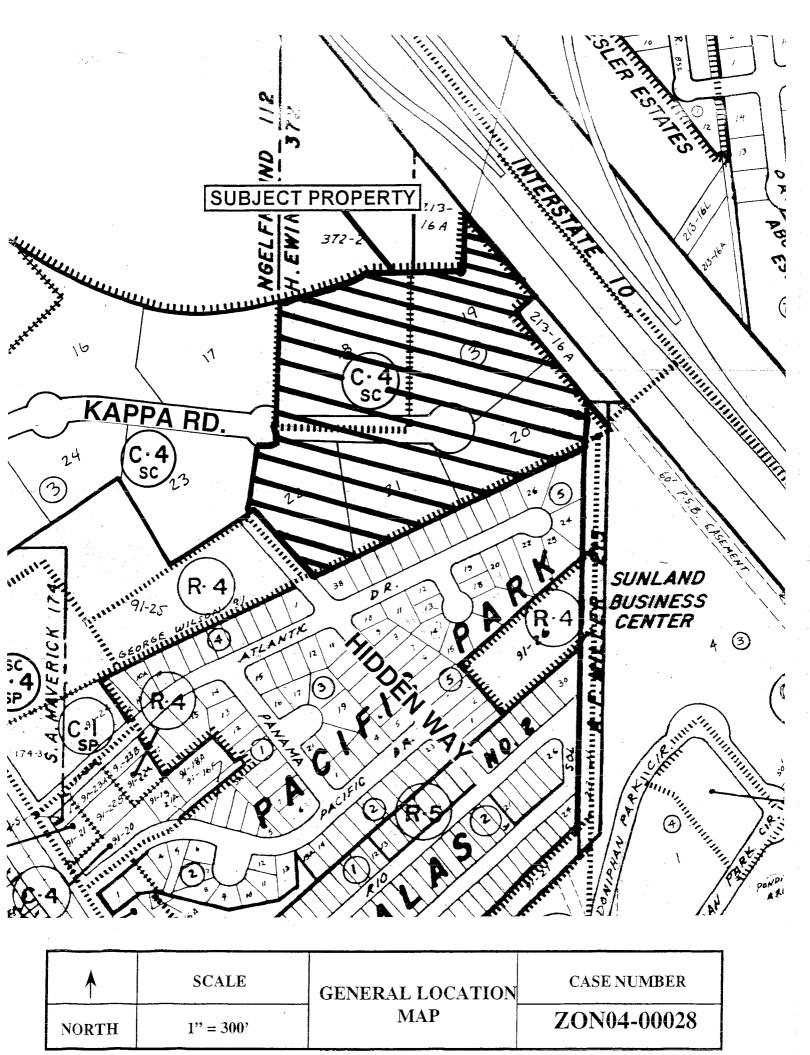
C-4/sc (Commercial/special contract)

& R-4 (Residential) / vacant & church

Year 2025 Designation:

Residential (Northwest Planning Area)

CITY PLAN COMMISSION HEARING, May 6, 2004, 1:30 P.M., CITY COUNCIL CHAMBERS, 2ND FLOOR, CITY HALL



**Zoning Condition** 

Amendment/Release: ZON04-00028

### General Information:

Ordinance No. 8929, dated Feb. 17, 1987, rezoned the property as C-4/sc (Commercial/special contract). Eight conditions were imposed by a contract dated Feb. 17, 1987 (attached). The applicant is requesting that Condition #5 which prohibited residential uses be released to permit an apartment complex on the site.

The site is currently vacant and is 16.09 acres in size. The proposed concept plan shows an apartment complex with 320 units (density of 20 units per acre) and an office/clubhouse to be located on the site. Access is proposed via Kappa Rd.; parking spaces are provided including ADA-compliant.

### Information to the Commission:

The Planning Dept. has received three letters in opposition of this request.

### Staff Recommendation:

The Development Coordinating Committee (DCC) unanimously recommends APPROVAL of this request for contract condition **release**. Its recommendation is based on the following:

The C-4 (Commercial) zoning district permits apartments, and is compatible with adjacent development.

The proposed use is in accordance with and in furtherance of *The Plan for El Paso*.

The Commission must determine the following:

Will the **release** of zoning condition No. 5 on the subject property protect the best interest, health, safety and welfare of the public in general?

### **Information To The Applicant:**

Building Permits and Inspections Department Notes:

No zoning comments.

Engineering, Development Division Notes:

See Enclosure 1.

Engineering, Traffic Division Notes:

No traffic concerns with proposed release

Fire Department Notes:

Release of the condition does not adversely affect the Fire Dept. Note to applicant: All building construction on this site will require fire sprinkler protection.

El Paso Water Utilities Notes:

See Enclosure 2.

Planning, Research & Development Department Notes:

- 1. Planning recommends approval of releasing this condition to permit residential development. The Year 2025 Plan for El Paso designates this area for residential uses.
- 2. C-4 zoning permits a density of 58 multi-family units per acre this development as proposed is much less dense.
- 3. The contract condition for site plan review will help to ensure favorable development.

ATTACHMENT: Location Map, Site Plan; Enclosures 1 & 2, Opposition.

NOTE TO THE PROPERTY OWNER: CITY PLAN COMMISSION POLICY REQUIRES THAT THE APPLICANT OR REPRESENTATIVE BE PRESENT AT THE PUBLIC HEARING FOR THIS ITEM. PLEASE DIRECT ANY QUESTIONS CONCERNING THIS REPORT TO THE PLANNING DEPARTMENT AT (915) 541-4024.

# Engineering Department DEVELOPMENT DIVISION COMMENTS

TO:	PLANNING DEPARTMENT	DATE: March 4, 2004
FROM	1: Engineering Department	ADDRESS: End of Kappa Rd.
ATTN	: Kimberly Forsyth or Fred Lopez, Urban Planners	PROPOSED USE: Apartments
CASE	NO.: ZON04-00028	ZONE: C-4/sc
REQU	EST: Zoning Condition, Amendment release	
LEGA	L DESCRIPTION: L 18-22, B 3, and a portion of Kappa	Rd., Keystone Business Park
☐ 1.	No comments	
☑ 2.	Must be submitted as a subdivision	
⊠ 3.	Sidewalks will be required,	
<b>4</b> .	Grading plan and permit required.	
<u> </u>	Storm Water Pollution Prevention details required.	
	Storm Water Pollution Prevention plan and permit requir	ed.
⊠ 7.	Drainage plans must be approved by the City Engineer	
8.	On site ponding will be required.	
9.	Private pond is required.	
<b>Z</b> 10.	No water runoff allowed unto <u>Doniphan Dr</u> .	
11.	Additional R.O.W. required.	
Before t particula	Additional Comments: Site location is not located within he Amendment release is approved the drainage for the part the flow path for the overflow runoff from the spillway coments for this Subdivision have not been constructed.	proposed area needs to be addressed and approved in

DISTRICT: 8

Bashar Abugalyon, P. E. Interim Assistant City Engineer



### INTEROFFICE MEMORANDUM

To:

Kimberly Forsyth

Urban Planner/Land Development

From:

El Paso Water Utilities - Engineering

Date:

March 22, 2004

Subject:

**ZON04- 00028 (Zoning Condition, Amendment Release)** 

(Keystone Business Park Phase Two)

Lots 18 – 22, Block 3, and a portion of Kappa Road, Keystone Business Park.

Location:

Adjacent to IH-10 at the end of Kappa Road.

Present:

C-4/sc (Commercial/special contract); vacant.

Proposed request:

release condition #5 of contract dated Feb 17, 1987

prohibiting residential.

Proposed Use:

Apartment.

We have reviewed the *zoning condition*, *amendment release* described above and provide the following comments:

### Water

There are no existing water mains along Doniphan Drive fronting the subject Property.

There are no existing water mains along the proposed Kappa Road.

### Sanitary Sewer

Along Doniphan Drive there is an existing twenty-four (24) inch diameter sanitary sewer main. No service connections are allowed to this main as per the El Paso Water Utilities – Public Service Board.

### General

Proposed water mains have been designed for extension along the proposed Kappa Road.

The proposed sanitary sewer mains to be extended along the proposed Kappa Road are presently under the design stage.

Both the above referenced designs pertaining to the proposed water as well as the proposed sanitary sewer mains will have to be modified in order to accommodate the proposed apartment complex located between Kappa Road and the Interstate Highway No. 10 (IH-10).

Application for water and sanitary sewer services should be made 6-8 weeks prior to any construction to ensure water for construction work. A site plan, a utility plan, grading & drainage plans, landscaping plan (if applicable), the legal description of the property, and a certificate-of-compliance are required at the time of application. The certificate-of-compliance can be obtained on the 2nd floor at City Hall. EPWU does not object to this request.

Concerning: Case No.: ZONO4-00028 Hame: Gerald and Joy Anderson 4347 Emory/297 Atlantic

Position: Strongly oppose Changing the zoning of this property in the treystone Business Park area to build an apartment complex.

Reasons: 1) Too many residents whome way in and out of complex! At Distinct of population would destroy the historic area next door! B) This kind of population would destroy the wildlife area next door! A Please do not allow an apartment complex to destroy one of our last inter-city preserves in the upper-valley. Thank you very much for your time concerning this property.

Sincerely, Bot aldusa Joy anderson

At Check out the traffic back up on Atlantic on Sunday mornings when the church service lets out and trying to get onto Doniphan. Doniphan is like trying to get onto a Freeway but starting at a standstill from a stop sign. The city sure couldn't install another traffic light just block away from the one at Frontera.

P:1/1

park

May 5, 2004

Mr. Fred Lopez Urban Planner 10th Floor, City County Building El Paso, Texas 79901

RE: APARTMENT COMPLEX, KEYSTONE HERITAGE PARK

I strongly oppose the development of the land adjacent to Keystone Heritage Park with an apartment complex.

The Park is a much needed addition to El Paso's attractions, for both local residents and tourists. It does need to be seen as a complex, large area, which cannot be maintained if it is surrounded by a densely populated set of apartment buildings.

I hope that you will work with the City Planning Commission and the developer to protetet the entire Keystone Heritage Park area so that it can become a strong and positive force for El Paso.

Thank you,

Karen A. Syzdek
4816 Caseta Road
El Paso, Texas 79922

Craig R. Guest 4824 Caseta Road El Paso, TX 79922

May 6, 2004

Mr. Fred Lopez Urban Planner No. 2 Civic Center Plaza, 10<sup>th</sup> Floor El Paso, TX 79901

Dear Mr. Lopez:

Please <u>OPPOSE</u> the development of an apartment complex adjacent to the Keystone Heritage Park.

El Paso is a beautiful city. However, our planners seem to allow growth at any cost to the city's historical and archaeological treasures.

El Paso is woefully short of parks. Keystone Heritage Park should be developed into an international tourist attraction. This will never happen if the park is surrounded by densely constructed apartments.

Planning for the land adjacent to the park should be in concert with tourism.

For just once, City Council and the Mayor should vote in favor of El Paso's future rather than satisfying a developer profiting behind the politically emotional phrase "El Paso needs more affordable housing."

Sincerely, Craig R. Guest



Greater El Paso Association of Realtors (MLS)

# Patricia L. Palafox

Attorney-Mediator-Arbitrator

SEND ALL CORRESPONDENCE TO: 8001-E North Mesa, PMB 345 El Paso, TX 79932

MEDIATIONS/ARBITRATIONS See mediation confirmation letter

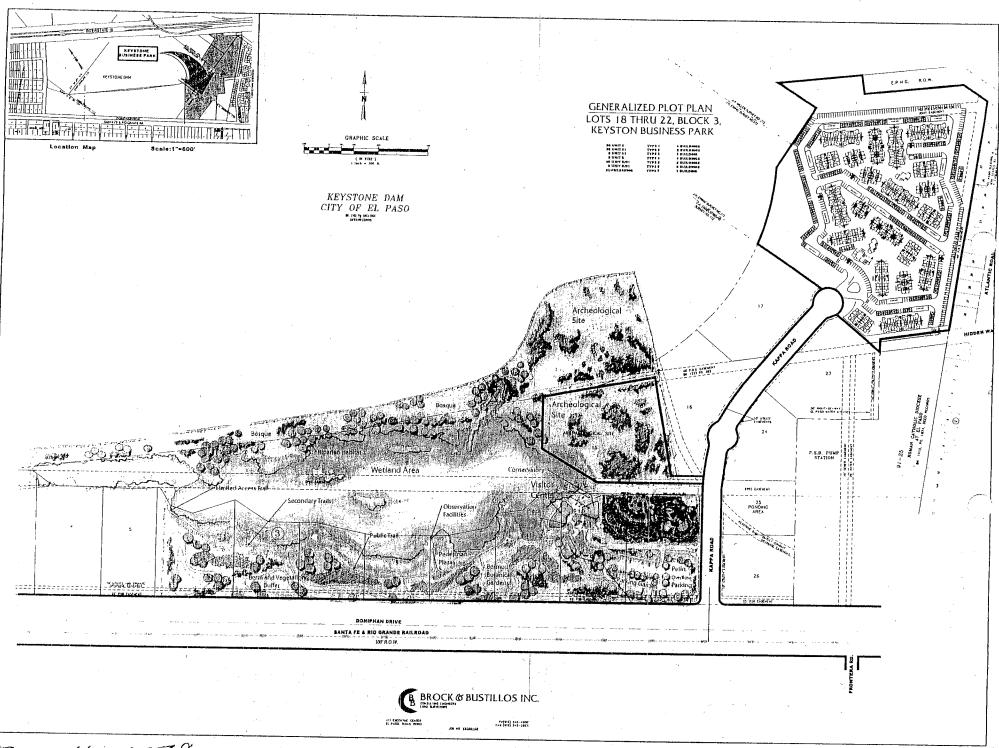
(915)833-6196 telephone or fax 833-7305

E-MAIL: ppalefox@elp.rr.com

FACSIMILE COVER SHEET

TO: FRED LOPE Z
FAX NUMBER: 541-4028
DATE: 5-6-04
FROM: Patricia L. Palafox
RE: CRIS Commings Apantments = No!
NUMBER OF PAGES:INCLUDING COVER SHEET
This document is in lieu of any copy to be mailed and should be maintained as your file record.
An original/copy will be mailed/ hand delivered to you for your file.
COMMENTS: I Am strongly opposed to
NEXT TO KEN STONE FIRST MA.
Commings thise to paul Kenstone
ANOTHE WAY! Patro 2001
if you did not receive all or part of this transmission, please contact this office immediately.
77 - 77

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ZON04.00078

THE STATE OF TEXAS )
COUNTY OF EL PASO )

CONTRACT

THIS CONTRACT, made this // day of Sebruary

1987, by and between TEXAS COMMERCE BANK - EL PASO, NA, INDEPENDENT

EXECUTOR AND TRUSTEE UNDER THE WILL OF MARY WHITE BOYKIN, DECEASED,

First Party, and the CITY OF EL PASO, Second Party, witnesseth:

Application has been made to the City of El Paso for rezoning of a portion of A.F. Miller Survey No. 210 and 213; C.A. Engelsfreund

Survey No. 112; B.B.B. & C. Railroad Survey No. 154; G.L. Wilson

Survey No. 91 and S.A. Maverick Survey No. 174, City and County of El

Paso, Texas, which is more particularly described by metes and bounds in the attached Exhibit "A" which is made a part hereof by reference.

To remove certain objections to such rezoning, First Party covenants that if the property is rezoned from R-4 (Residential) to C-4

(Commercial) within the meaning of the zoning ordinance of the City of El Paso, it shall be subject to the following restrictions, conditions and covenants:

- Prior to the issuance of any building permits, a subdivision plat must be approved by the City Plan Commission and filed of record with the County Clerk.
- No building(s) shall be constructed closer than fifty (50) feet to the southerly property line adjacent to St. Judes Church and the Pacific Park Subdivision.
- 3. At the time the rezoning request is approved by the Mayor and City Council, the property owner shall dedicate twenty (20) feet of right-of-way for the widening of Doniphan Drive.
- 4: An additional twenty (20) foot wide special building setback line shall be established adjacent to the twenty (20) feet of right-of-way being dedicated in Condition No. 3 of this contract.

No building(s) or structures(s) shall be constructed within the special building sotback line, except that surplus off-street parking shall be allowed.

- The property shall not be used for any type of residential purposes.
- There shall be no vehicular ingress and egress from this property to Hidden Way.
- 7. Within two (2) years from the date of this contract, either upon written demand by the City of El Paso or upon demand of the property owner, the property owner shall sell to the City a 2.87 acre parcel of land adjacent to the existing Northwest Corral at a price that is mutually agreed pon by both parties.

If the City fails to exercise its option within two (2) years,

1789 0879

the property owner shall be released from this requirement of the contract.

- 8. No billboards will be allowed on the property.
- 9. Prior to the issuance of any building permits, the property owner shall submit a site plan to be approved by the City Plan Commission and City Council.

This agreement is a restriction, condition and covenant running with the land and a charge and servitude thereon, and small bind First Party and its successors in title. Any future conveyance of the land shall contain this restriction, condition and covenant and shall emoody this agreement by express reference.

The City may enforce this agreement by injunction or any other legal or equitable remedy. The City Council of the City of El Paso may amend or release the above restrictions, conditions and covenants in its direction without the consent of any third person who may be benefited thereby, and without affecting the validity, or necessitating the amendment of, the ordinance passed by the City Council embodying this change of zoning and subject to this contract.

WITNESS THE FOLLOWING SIGNATURES AND SEALS:

AT ESTERNING	FIRST PARTY: TEXAS COMMERCE BANK - EL PASO
Fe Catal	By Ewille C Len
APPENT A COLOR	SECOND PARTY: CITY OF EL PASO
Carl Office Co	By Mayor
APPROVED AS TO CONTENT:	APPROVED AS TO FORM:
Planning Department THE STATE OF TEXAS )	Assistant City Attorney
COUNTY OF EL PASO )	milying strains
This instrument was acknowled , 1987, by , for TE	As COMMERCE, BANKO - FLYPASO.
My Commission Expires: Whombark Brid, Robary Public  Trans 1 // ////	Notary Public, State of Texas

### RESOLUTION

### BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EL PASO:

THAT the Mayor be authorized to sign an Amendment to the Contract between TEXAS COMMERCE BANK – EL PASO, NA, INDEPENDENT EXECUTOR AND TRUSTEE UNDER THE WILL OF MARY WHITE BOYKIN, DECEASED, First Party, and the CITY OF EL PASO, Second Party, amending the Contract imposed by Ordinance No. 8929 and dated February 17, 1987; to release Condition No. 5 on the property described as *Lots 18, 19, 20, 21, and 22, Block 3, and a Portion of Kappa Road, Keystone Business Park, El Paso, El Paso County, Texas*.

PASSED AND APPROVED this 8th day of June, 2004.

	THE CITY OF EL PASO	
	Joe Wardy	
	Mayor	
ATTEST:		
Richarda Duffy Momsen City Clerk		

APPROVED AS TO CONTENT:

Kimberly Forsyth, Urban Planner Planning, Research & Development Rodolfo Valdez, Chief Urban Planne Planning, Research & Development

THE STATE OF TEXAS	)	
	)	CONTRACT AMENDMENT
COUNTY OF EL PASO	)	

WHEREAS, a contract was entered into by and between TEXAS COMMERCE BANK – EL PASO, NA, INDEPENDENT EXECUTOR AND TRUSTEE UNDER THE WILL OF MARY WHITE BOYKIN, DECEASED, First Party, and the CITY OF EL PASO, Second Party, dated February 17, 1987; on certain property in El Paso County, State of Texas, as described herein, as part of a rezoning request;

WHEREAS, the rezoning was subject to a contract to remove certain objections to such rezoning; and

WHEREAS, application for a Contract Amendment on the property described herein, has been made by Keystone Dam Ltd., the successor in title and interest to the property; and

**WHEREAS**, a public hearing regarding such Contract Amendment was held before the City Plan Commission, which has recommended denial of releasing Condition No. 5 of the contract; and

**WHEREAS**, the City Plan Commission recommendation is based on a determination that Condition No. 5 is still applicable and that the proposed release of Condition No. 5 will not protect the best interest, health, safety and welfare of the public in general; and

**WHEREAS**, the City Council of the City of El Paso has determined that Condition No. 5 of the contract attached to Ordinance No. 8929 should be released,

### NOW, THEREFORE, BE IT KNOWN ALL MEN BY THESE PRESENTS:

- 1. That the contract attached to Ordinance No. 8929 shall be amended to release Condition No. 5 in its entirety for the property described as Lots 18, 19, 20, 21, and 22, Block 3, and a Portion of Kappa Road, Keystone Business Park, El Paso, El Paso County, Texas.
- **2.** Except as herein amended, Ordinance No. 8929 shall remain in full force and effect.

# ADOPTED this 8th day of June, 2004.

	THE CITY OF EL PASO
ATTEST:	Joe Wardy Mayor
Richarda Duffy Momsen City Clerk	
APPROVED AS TO CONTENT:	h Valore Delag
Kimberly Forsyth, Urban Planner Planning, Research & Development	Rodolfo Valdez, Chief Urban Planner Planning, Research & Development
<u>A</u>	ACKNOWLEDGMENT
THE STATE OF TEXAS	)
COUNTY OF EL PASO	)
This instrument is acknowled by Joe Wardy as MAYOR of the CIT	lged before me on this day of, 2004, ΓΥ OF EL PASO.
My Commission Expires:	Notary Public, State of Texas Notary's Printed or Typed Name: